Education, Children and Families Committee

10am, Thursday, 27 April 2023

Attendance – Thematic Review

Executive/routine
Wards
Council Commitments

1. Recommendations

- 1.1 The Education, Children and Families Committee is asked to:
 - 1.1.1 Note the update on the continuing actions being taken to maximise attendance across schools.

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Report

Attendance - Thematic Review

2. Executive Summary

2.1 This report provides an update on the continuing actions being taken to maximise attendance across schools. It concludes that disruptions to school opening continue to impact attendance of particular cohorts of learners and makes suggestions for how to support children and young people who are returning to school after a period of absence.

3. Background

3.1 Overall attendance in Edinburgh is good, however some children suffer from persistently poor attendance(below 85%) and the data shows that this has worsened since the pandemic. To better understand the issues, a thematic review took place session 2021-22. This report provides an overview and update on the actions taken with Learning Communities to date as a result of the review. This includes feedback from two different pilot projects testing integrated approaches to working collaboratively to tackle attendance.

4. Main report

4.1 Levels of low attendance(below 85%) remain above pre Covid levels, particularly in primary schools, though there has been some improvement in the level for primary schools this session, compared to last session.

The attendance gap in primary schools has widened due to an improvement in attendance for children in quintile 5 whilst attendance for quintile 1 has remained constant. The stretch aim to increase overall attendance (93.2%) is on track at 92.7%, however, the stretch aim to narrow the difference between Q1 and Q5 (3.5%) is currently 5.8%.

In secondary schools, the gap has remained relatively stable, though the gap is currently at 7.2% with a stretch aim (6.2%). Overall attendance of 89.7% is slightly lower than the aim (90%).

Low attendance data for each sector, attendance gap data and pre and post covid data can be found in Appendix 1.

4.2 An Attendance Strategic Group was established to take forward the recommendations from the Attendance Thematic Review. This comprised senior

leaders from each sector, Education Welfare Service (EWS), Attendance PSOs, ASL Service Leader and Head of Inclusion Supports, CEC Data Analysts, QIEO Attendance lead, third sector representatives and a Senior Education Manager. The 4 key areas of the action plan focus on – 1. Clear, context specific policies and procedures 2. Rigorous management of absence and attendance 3. Meaningful family engagement and partnership working 4. Ethos and culture which promotes and supports attendance.

- 4.4 Key actions from this strategy group currently focus on 3 areas:
 - the development of a remit, toolkit and training for Attendance PSOs
 - Seemis functionality relating to the output of attendance data, highlighting any potential training requirements
 - opportunities for knowledge sharing, communications and protocols to support attendance

Next session this will include improving the City's Attendance Procedure for all schools (Appendix 2) including best practice examples such as context specific documentation to support this (Appendix 3).

- 4.5 Attendance Conferences have taken place this session in November and March with almost 200 delegates attending each. They have provided opportunities for sharing practice, analysing data, sign posting to supports and networking. These events have been very positively evaluated with next steps and actions identified for schools to take forward.
- 4.6 An Attendance Pilot Project is taking place in the Craigroyston Learning Community. This collaborative approach to supporting attendance is beginning to show improvements in some areas of work. A clear evidence-based plan is providing focus and structure for this project. An end of year report will clarify successes and next steps.
- 4.7 A pilot project with Gracemount High School and Youth work Partners is taking place this year with a focus on engagement with young people. The aim is to use data to better support learner engagement and attendance through youth work and school partnerships. LAYC and Youth Link Scotland are key partners in this work. Results and recommendations will be shared with the school next term.
- 4.8 The majority of schools or learning communities are using PEF funding to employ a PSO whose sole or partial role is supporting attendance. These PSO post-holders can access high quality professional learning. This is an area that will be strengthened next session.
- 4.9 An Attendance Network has been established to provide support to schools and learning communities in tackling the issue of low attendance. This is supported centrally through our conferences and the use of a digital platform, or Team, to share good practice.
- 4.10 Quality Improvement Education Officers continue to focus on attendance through support and challenge meetings with schools. Recent data gathering exercise found that the majority of schools have developed local Attendance Polies aligned to the CEC procedure. Regular attendance meetings and use of centrally shared Seemis

data support approaches to reducing barriers to attendance. More schools are taking a learning community approach to tackling attendance.

4.11 Data has been gathered from schools on approaches taken to support children and young people to catch up on missed learning when they return to school. The data indicates that there are already many and varied actions taken across the learning estate to support learners close gaps in learning. At the universal level this includes a warm and welcoming ethos and culture where learners are supported back from absences and where teachers differentiate the curriculum to address gaps. Regular Tracking and Monitoring of progress in learning ensures that learning gaps are kept under review, Where appropriate, teachers and Support for learning teams may then offer targeted support with home learning and support groups available in some schools. Almost all Secondary Schools provide Easter Study opportunities for Senior Phase learners to support and consolidate learning as part of SQA revision and to provide an environment for studying with expertise on hand. Young People have reported the high value that they attach to this approach by their school. Discussions will take place with the Headteacher Executive to scope how this could be developed for learners in the Broad General Education.

In response to the additional gaps that some learners are experiencing, a small Easter holiday pilot took place in Castleview PS, in addition to the Active Schools and Discover programmes that are currently available. This tutoring approach is based on research and will be evaluated and reported on in a forthcoming Business Bulletin.

5. Next Steps

- 5.1 Progress key areas from Attendance Strategic Group.
- 5.2 Employ a Senior Development Officer Attendance to lead this agenda.
- 5.3 Review school stretch aims and actions plans for attendance and continue to offer support and monitor progress.
- 5.4 Further develop collaboration and partnership working: learners, parents and partners.
- 5.5 Work with Early Years to develop partnerships with parents' preschool.
- 5.6 Look outwards to other authorities to learn from successes and share practice.
- 5.7 Short Life Working group to review current approaches to supporting low attendance and plan next steps.
- 5.8 Review future term dates to minimise split weeks.

6. Financial impact

6.1 N/A

7. Stakeholder/Community Impact

- 7.1 Engagement with staff supporting attendance in schools Senior and middle leaders, PSOs, administration staff, EWS, Quality Improvement Education Officers, Psychological Services and ASL services through conferences and post conference feedback opportunities.
- 7.2 Attendance Strategic Group meets termly. All sectors, and a representative from the third sector and relevant CEC departments are represented in the membership of this group to ensure effective collaboration in the continued development of the overall strategy, together with performing an effective governance function. Parental representation will be sought.

8. Background reading/external references

8.1 Attendance Thematic Review Committee Paper 2022. https://democracy.edinburgh.gov.uk/documents/s43100/7.15%20Attendance%20Th ematic%20Review.pdf

9. Appendices

- 9.1 Appendix 1 Attendance data
- 9.2 Appendix 2 CEC Attendance Procedure
- 9.3 Appendix 3 Every Day Counts examples

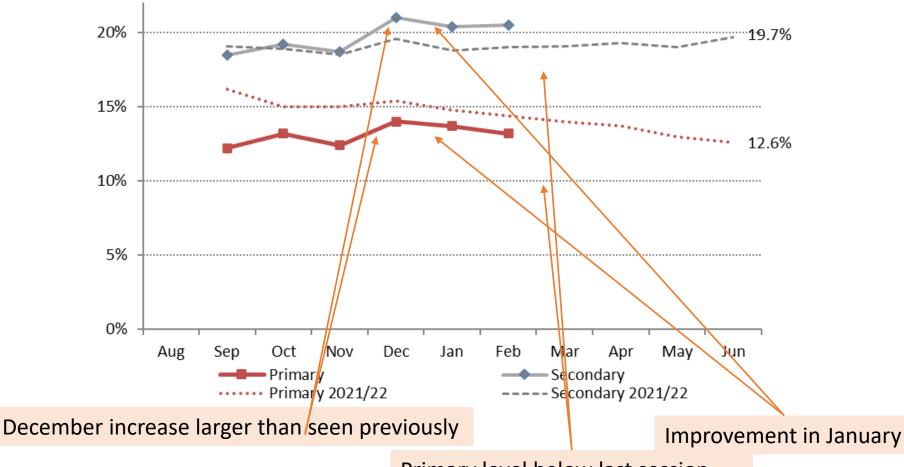
Percentage of Primary and Secondary pupils with Low Attendance Current session to end of February 2023

	Primary	y		Secondary
	13.2%)		20.5%
	1 in 7			1 in 5
pre Covid →	1 in 15			1 in 7
pupils	4,100			3,400
S	Special	20.7%	pre Covi	d 15.9%

Progress this session

Primary & Secondary

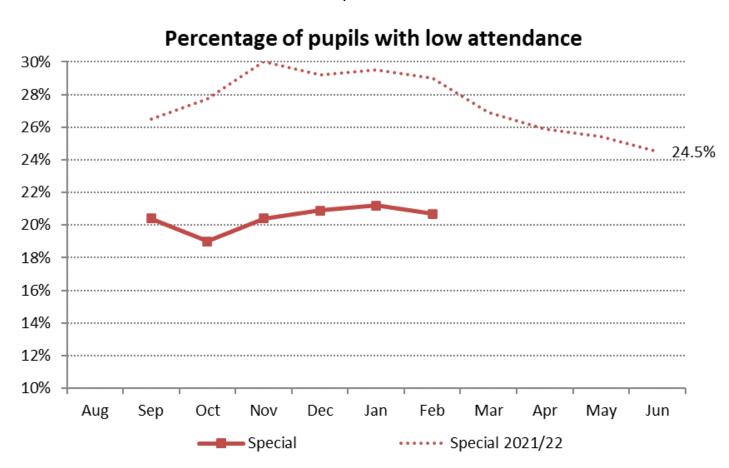
Percentage of pupils with low attendance



Primary level below last session. Secondary level above last session.

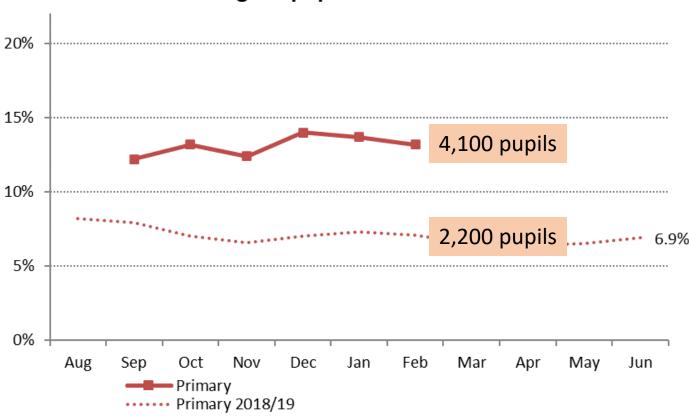
Progress this session

Special



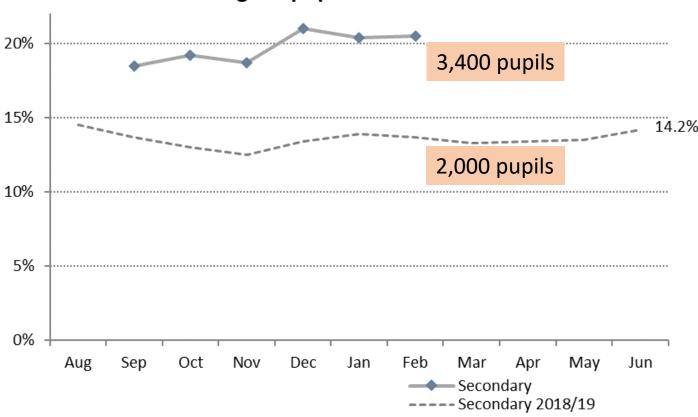
Comparison with pre-Covid Primary

Percentage of pupils with low attendance



Comparison with pre-Covid Secondary

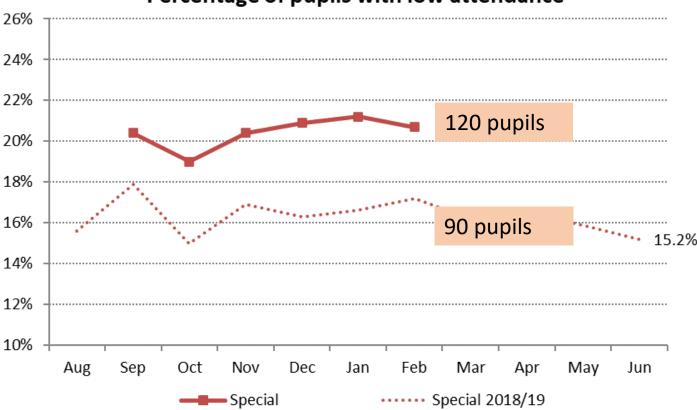
Percentage of pupils with low attendance



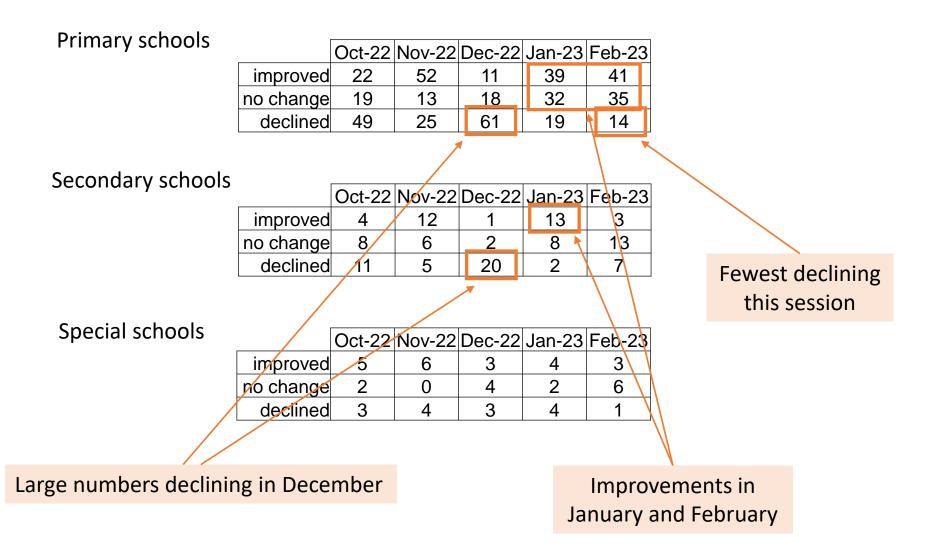
Comparison with pre-Covid

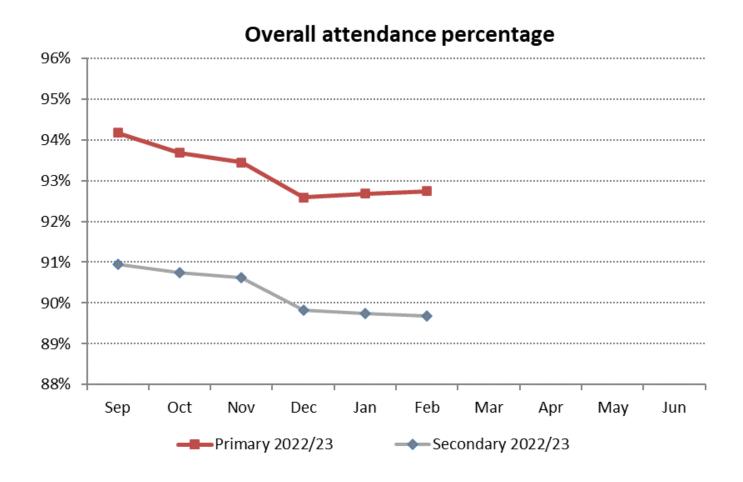
Special



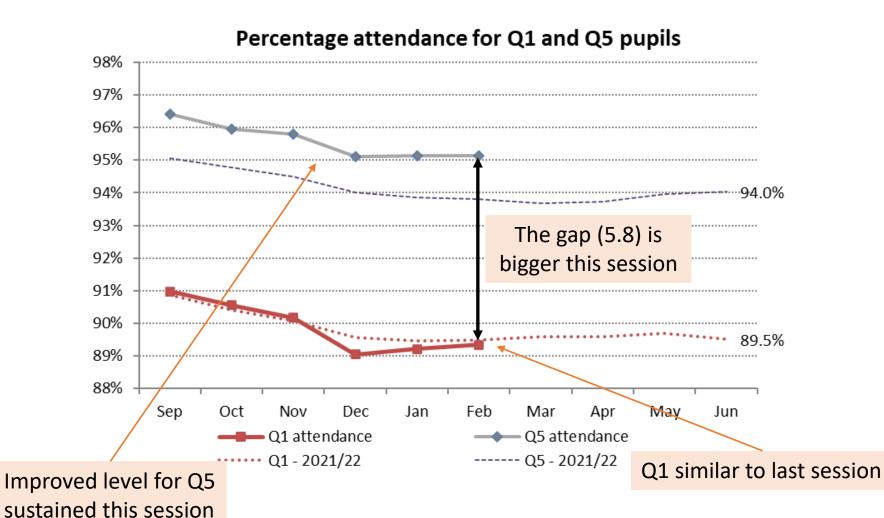


Monthly changes

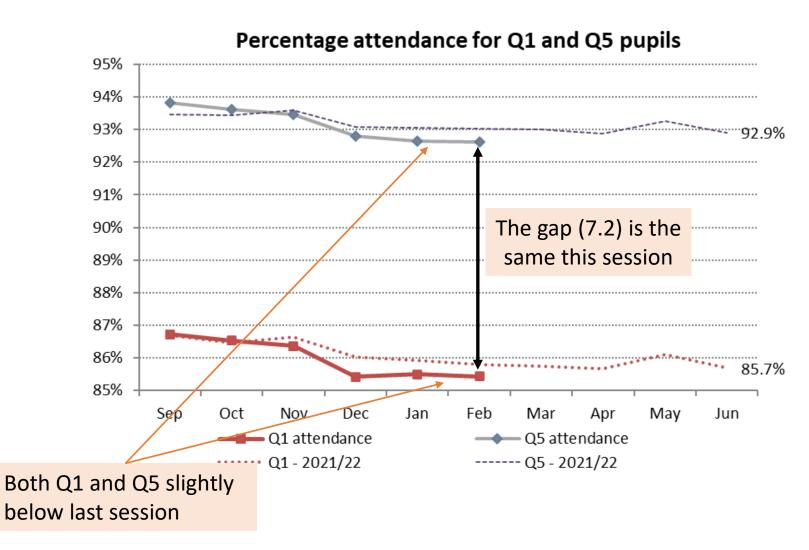




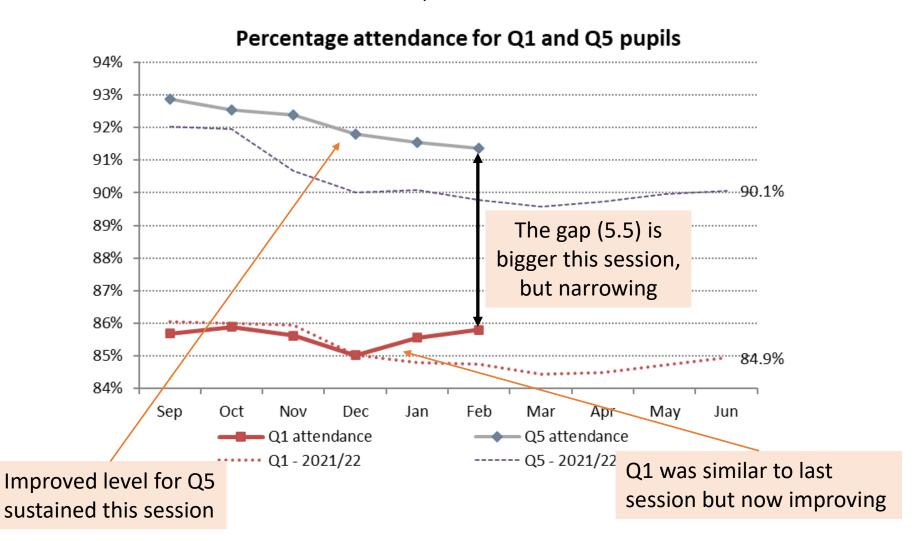
Primary



Secondary



Special



Overall attendance

	(Q1) most deprived	(Q5) least deprived	the gap
Primary	89.3%	95.1%	5.8 pp
Secondary	85.4%	92.6%	7.2 pp
Special	85.8%	91.4%	5.5 pp

Management Information					
Lead Officer	Name:	Gillian Barclay/Kirsty Spence			
	Designation:	Depute Principal Psychologist/ Head of Inclusion Supports			
	Tel:	0131 469 2832			
Lead Service Area	Schools and	Community Services			
Last Review Date	March 2020				
Implementation Date	November 20)20			
Review Date	March 2021				
Date Agreed					
Agreed by	 SLWG Stephen Kelly - Head Teacher Liberton High School Karen Scott - DHT Foresters High school Karen Coull - DHT Craigmount High School Emma Dougan - Home Links Service Leader Irene Watt - Senior Education Welfare Officer 				
Has Screening for Equality Impact been undertaken for this procedure	No Date				
Has Implementation and Monitoring been considered for this procedure	Yes Date				
If appropriate has Health and Safety section had oversight of this procedure Name of Health and	Yes/No: Date	(please specify)			
Safety contact					

1. PURPOSE

This procedure sits alongside a number of related procedures which all promote a positive ethos of inclusion.

It provides a clear and consistent framework for all staff to promote attendance and manage absence in line with 'Getting it Right for every Child' and 'Included Engaged and Involved – part 1: a positive approach to the promotion and management of attendance in Scottish schools" (2019).

We recognise the strong link between school attendance and a positive and inclusive ethos where every child knows they belong. This procedure must be implemented within the context of a positive and supportive culture.

We aim to ensure children attend school or another learning environment for the recommended 25 hours at primary school and 27.5 hours for secondary school.

2. SCOPE

This procedure sits within and is informed by the Communities and Families Included, Engaged and Involved in Edinburgh Policy. It is implemented within the context of our local approach to Getting it Right for Every Child and our recognition that strong partnership working with parents and children is crucial in achieving positive outcomes.

The procedure applies to all Communities and Families Services staff, parents and pupils.

3. **DEFINITIONS**

- Child / children: Describes any person under the age of 18.
- CME: Children Missing in Education
- GIRFEC: Getting it Right for Every Child, the Scottish national practice model.
- Opening: The school day is made up of two openings. The first until lunchtime and the second after lunchtime.
- Parents: Describes any person who has parental responsibilities and any person who has custody of a child, including foster carers and a parent who shares custody of a child.
- Pupils: Describes all children and young people who are enrolled or seeking to enroll in City of Edinburgh Council schools
- **Schools:** All local authority schools, mainstream and special schools, and all settings providing early learning and child care on behalf of City of Edinburgh Council
- Staff: describes all Children and Families staff.
- S2S: School 2 School transfer system facilitates the transfer of children's data when the receiving school is known

4. ACTIONS

4.1 Register of Admission

4.1.1 A register of admission and withdrawal must be kept for each school. Although SEEMIS holds all information required, an information sheet showing brief details of admission and withdrawals should be kept for back-up. A pupil may only be entered on one school register at any one time. Every new pupil is provisionally enrolled until they have physically arrived in the school.

- To support this system, schools may find it helpful to update SEEMIS contact information for families more regularly than annually. 6 monthly is recommended.
- If there are siblings in catchment schools, it can be helpful to contact them as they may have the correct contact information for the family.
- P7-S1 transition can be key times to ensure handing over of accurate information.
- 4.1.2 In exceptional circumstance a school may be asked to enrol a child who may not actually attend the school.

See Appendix 1: Pupil Enrolment: Exceptional Circumstances

4.1.3 When a pupil has been admitted to the school, the register should be entered with the full name and date of birth of the pupil. Where a secondary pupil attends another school for certain classes, they should appear only on the register of their base school.

5 Withdrawal and Removals (School Roll)

- 5.1.1 A pupil should be entered on the register as "withdrawn" from school when:
 - a) It has been confirmed that they have been enrolled in another school (this includes independent special schools but does not include school provision within secure services). This confirmation should be sought from others, e.g. the enrolling school, as well as from the parents.
 - b) Confirmation has been sent from Headquarters to the school that permission has been granted for the pupil to be educated at home.
 - c) If they have been absent for a period of four consecutive weeks. This action should be taken **only on the advice of the Education Welfare Service.** (see 6.5 for more information)
 - d) They have reached 16 years of age and have decided to leave school;
- 5.1.1 Where a pupil has been withdrawn from the school, the register should be entered with the full name, date of birth and reason for withdrawal.
- 5.1.2 The School to School Transfer System [S2S] will facilitate the transfer of children's data from school to school where the receiving school is known. However, there are a number of pupils for whom the destination is unknown. When a destination school is unknown the pupil should be recorded as Code A on SEEMIS until another school notifies S2S that they have enrolled the pupil. The pupil should be kept on the school register until they are found or the school is authorised by the department to remove them.

6 Children Missing from Education (CME)

- 6.1 The Education Welfare Service should be informed of all absences that appear to be for no satisfactory reason. It is the duty of the Education Welfare Service to assist in tracing the pupil. It is helpful to notify the Education Welfare Service at the earliest opportunity in these circumstances.
- 6.2 In this situation consideration should be made as to whether the absence constitutes a wellbeing concern that should also be raised with social care direct. If the child is known to social work they should always be alerted to any unexplained absence.
- 6.3 The Education Welfare Service will support schools to investigate unexplained absences. This is likely to include:
 - a) making contact with those named in Emergency contact details held in the school
 - **b)** enquiries with known friends or family
 - c) enquiries with neighbours
 - d) where appropriate enquiries with social work and housing
- 6.4 Following initial enquiries consideration should be given to a possible referral to 'Children Missing from Education' (CME).
- 6.5 In all instance if a pupil has been absent for four consecutive weeks and, despite vigorous checks by the school and the Education Welfare Service, it has not been possible to trace the family a referral should be made to Children Missing from Education (CME) in order to continue the search for the missing pupil on a national level.

- 6.6 Details of any child deemed as 'missing' from education should be passed to the relevant primary or secondary Senior Education Officers. A report should then by forwarded to the Head Teacher / EWS for completion. The report is then returned to the Local Authority Designated Officer for full referral to CME to be actioned.
- 6.7 Advice should be sought from the Senior Education Welfare Officer regarding removal from the school register in such cases.

7 Maintaining the Register of Attendance

- 7.1 A pupil attendance register will be kept on SEEMIS.
- 7.2 For each morning and afternoon of any day that the school is open to pupils, the attendance register must be completed. The correct code entry should be made against the name of each pupil (see Appendix 2). (Primary see 13.1)
- 7.3 In SEEMIS each high school should record the attendance of individual pupils on a period by period basis. This is to ensure a high level of safe-guarding and will help identify pupils who are absent from classes throughout the school day, allowing appropriate action to be taken at the earliest opportunity., All staff in schools involved in attendance monitoring should have SEEMIS access and must register pupils using this.

Recording unexplained absence in class – (dash) default setting. Teachers to change to TBC if not in class.

Office staff should record appropriate codes as and when received from home school communication. Teaching staff should not override anything already in SEEMIS and contact office staff for any anomalies.

- 7.4 Each school must have a clear procedure to follow up any non-attendance with the family at the earliest opportunity on the same day. The reasons for non-attendance and the code TBC / T should then be updated to confirm the reasons for the absence.
- 7.5 It is important to ensure that the correct code entry is made as quickly as possible as these codes determine the number of recorded absences. Following up absences in a timely manner is also a key element of our duty of care to all pupils. It is essential that anomalies are dealt with on a daily basis.
- 7.6 For secondary schools using period-by-period registration, where a child or young person is late but attends any period in the first half of the opening, this will be converted to an overall L1 code for the opening (even if a later period is missed). If the first class is in the second half of the opening, this will be converted to an overall L2 code for the opening (even if a later period is subsequently missed). (see 13.1)
- 7.7 There are a number of situations where a pupil will be credited with attendance but will not be in school. These situations should be recorded using the specific associated SEEMIS codes;
 - An approved course of study at college or another school (OAT /O)
 - Alternative timetable opportunities (OAT /O) schools should refer to <u>Flexible and Alternative timetables</u> procedure
 - School camp / excursion (FLD)
 - Work experience (WRK)
 - Study leave (STY)

A pupil will not be credited with attendance when they are not in attendance and are:

- Excluded (EXL)
- On holiday with parents unauthorised (UPH)
- On holiday with parents authorised (PHL)
- 7.8 For eligible post 16 learners attendance must be accurately monitored to ensure proper entitlement to the Education Maintenance Allowance (EMA). The EMA is a weekly payment, paid directly to children or young people who stay on at school, and is designed to help overcome financial barriers which otherwise may prevent them from staying on.

Education providers will be required to record attendance of EMA recipients on days when the place of learning is open to young people. Where the place of learning is closed on days when it would normally be open, for example due to public holidays, extreme bad weather, polling days, in-service days, young people should be treated as having attended for the purpose of the EMA. Similarly, any medical or dental appointments should be recorded for EMA purposes as authorised absence as long as an appointment card or note is provided.

8 Absence from School – parent and school responsibilities and internal procedures

- 8.1 A pupil is considered absent if they fail to attend school for a period greater than half of the morning or afternoon session. This will affect their percentage attendance.
- 8.2 Schools should have a clear mechanism for all parents regarding how to contact the school to let them know if their child will be late or not attending and the reasons why.
- 8.3 Parents or carers should be <u>contacted no later than 9.30am</u> on the first day of absence. The register is updated as explanations are received. A clear and effective system must be in place in all schools. See appendix 3a Unexplained Pupil Absence Primary. 3b Secondary Period by Period Monitoring Flowchart; PSO support example

Schools are asked to share effective practice with their QIEO to be added to the folder below:

Effective Practice in Attendance Monitoring (sharepoint.com)

- 8.4 If no satisfactory explanation is received, or if the absence continues beyond a reasonable period, two weeks, then the Head Teacher (or whoever they have delegated responsibility) should consider a formal referral to the Education Welfare Service and/or whether to initiate the GIRFEC assessment and planning process. For schools who do not have ready access to the EWS, it may be beneficial to include the school's Home-Link support at this stage where available.
- 8.5 Home Link Support Staff should be used to target support for children whose attendance is between 85-90% as an early intervention support.
- 8.6 In all situations if a pupil's attendance drops below 85% and the school are not able to resolve this, the education welfare service should be alerted and consideration should be given to initiating the GIRFEC assessment and planning process.
- 8.7 The Education Welfare Officer should be given a computer printout of the pupil's attendance, a white record card and any notes or medical certificates as well as an Education Welfare Service Initial Referral Form.
- 8.8 Any absences which are explained as 'medical' shall be recorded using either:
 - D (Self Certified) If a note of explanation is received which is written and signed by the parent or guardian of the pupil.
 - F (Medically Certified) If a note of explanation is received which is written and signed by a General Practitioner or Hospital Doctor or equivalent medical professional.

9 Identifying and Addressing Barriers to Attendance

As Education Authorities under section 40 of the Standards in Scottish Schools 2000 Act we must ensure young people within their catchment areas do not miss out on their entitlement to an education.

- 9.1 Poor attendance can often be related to, or be an indication of, an additional support need. Schools should work with parents, pupils and partners to ensure that any barriers to learning are identified and appropriate support is provided. A useful starting point is the use of the primary or secondary CIRCLE resources.
- 9.2 It is important we understand the individual circumstances of children who are struggling to attend. Being a young carer, struggling to provide clean uniforms, payment for activities or a range of other family challenges can easily become barriers to attendance. Working together through our GIRFEC assessment and planning process can help us identify and overcome barriers together with families.
- 9.3 A solution must be found for the long-term educational needs of pupils with care responsibilities (Information on carers and young carers' entitlement to assessment can be found in the Health and Social Care Act 2001.)

If a pupil is unable to attend school due to such responsibilities, and their absence from education will not be long term and therefore categorised as Authorised Absence, there is an expectation that additional support services will be accessed to support the pupil. However, where additional services have not been accessed and care responsibilities become long term, the absence should be categorised as Unauthorised Absence (code R – considered unreasonable by EWO).

- 9.4 Unfortunately, in some situations a child's health needs may make attending school very challenging. As a local authority where appropriate we will provide outreach teaching during times of extended health absence. Research shows that maintained school contact can make a positive difference in enabling the child to settle in and make progress on their return to school. Schools should therefore maintain contact with children and young people and parents making arrangements to support learning such as the provision of curricular work, virtual teaching, research suggestions or advice and provision of relevant education programmes to outreach teaching teams as agreed appropriate by the team around the child.
 - Hospital teaching should be recorded for the duration of the session as SEP / B. Outreach teaching should be recorded for the duration of the session as OAT / O if the session is out with the school building.
- 9.5 For some children they may be physically able to attend school but difficulties related to their emotional wellbeing and mental health are significant barriers to their attendance. For pupils with reported medical absences where Emotional Based School Refusal is suspected, every effort should be made to facilitate attendance. Schools should refer to the local authority resources for Emotionally Based School Refusal which can be found on the Inclusion Hub.
- 9.6 Community issues can either result in reluctance to attend school for fear of repercussions or disengagement from school due to the pull of other activities. Schools should work with families and key partners through the GIRFEC assessment and planning process to understand the local context and the impact it might be having on individual pupil engagement with school.
- 9.7 The use of drugs and alcohol by children and young people can affect school attendance and achievement in a number of ways and is important to intervene and implement supports at the earliest opportunity.
 - Similarly it is also crucial that children and young people affected by a family member's substance misuse problem are effectively supported.
- 9.8 Difficulties with relationships can develop into anxieties that may impact on school attendance. Every school should implement clear strategies and supports in relation to bullying, pastoral support and developing positive relationships described locally as the 4 R's; Relationships, Rights Respecting, Resilience building, Restorative.
- 9.9 Promoting the attendance of care experienced children and young people is a local authority priority. Every school must have a system for tracking the attendance of care experienced learners. This must include a monthly update to any allocated social worker along with a summary of achievements. Allocated social workers should be alerted immediately to any unexplained absences.

10 Flexible (Part time) and Alternative Timetables

10.1 Schools should refer to the local authority <u>Flexible and Alternative Timetable procedure</u> for guidance on implementation and recording if consideration is being given to a flexible or alternative timetable.

11 Home Education and Flexi-Schooling

- 11.1 An application to seek permission to home educate must be made to the local authority. If authorised the child is entered as withdrawn from the school roll. Until such time as the application to home educate is agreed, any non-attendance should be recorded as an unauthorised absence. If home education is later agreed this recording can be changed retrospectively at the school's discretion.
- 11.2 The same application must be submitted if the parent is requesting to home educate part-time known as flexischooling. Until such time as the application is agreed any non-attendance should also be recorded as an unauthorised absence.
- 11.3 If the flexi-schooling request is agreed. The times agreed for home education should thereafter be recorded as 'Other Attendance Out of School' (OAT / O).

12 Unauthorised Absence

- 12.1 There are several categories of unauthorised absence;
 - Occasional absence with parental awareness (unauthorised absence from school for any period as a result
 of action on the part of the parent for example a preferred trip or during a period of difficulty with the school
 or partners.) OUA / N
 - Occasional absence without parental awareness (unauthorised absence from school for any period as a result of action on the part of pupil) TRU / @
 - Most family holidays during term time (see point 15.1 UPH / G)
 - Longer term absence school related issues
 - Longer term absence home and wider community
 - Absence relating to substance and alcohol misuse

13 Patterns of lateness

13.1 A pupil who arrives late for an opening will be recorded as an attendance under the following category:

Late Arrives during registration attendance category
Late 1 Arrives before 50% of opening
Late 2 Arrives after 50% of opening authorised absence category K

A record should be kept of when pupils arrive late, or leave early, and this situation should be managed through the normal school procedures.

- In circumstances where a pattern of lateness is emerging each case should be looked at on its own merit however further action is likely to be required;
 - (a) In the first instance, the Head Teacher (or delegated other) should make every effort to obtain the parent's co-operation to ensure the pupil's punctuality. This will ordinarily involve a conversation with the parent to discuss the matter. The pupil should be included in this where possible in line with our local approach to GIRFEC.
 - (b) Once contact has been established with the parent, the Head Teacher (or delegated other) should explain the concerns and procedure in relation to patterns of lateness and agree a way forward. For cases of persistent lateness, it may be appropriate to begin the child planning process with an Assessment of Need. If this has already been completed it may be appropriate to agree to arrange a child planning meeting.

14 Unresolved Unsatisfactory Attendance

- 14.1 Each school is allocated to an Area Attendance Advisory Group which deals with cases of nonattendance which have not been resolved. The Education Welfare Service prepares reports for and acts as Clerk to this Group. The Head Teacher (or delegated other) provides the Group with updated information on the pupil's attendance.
- 14.2 Cases are referred to the Area Attendance Advisory Group in liaison with the Education Welfare Service when all of the steps noted in section 8 above have insufficiently improved the non-attendance.

15 Application for Absence due to Exceptional Domestic Circumstances (EDC)

- 15.1 Applications for absence due to EDC refer to a parent or guardian requesting exemption from school attendance for a child. Each case should be looked at own its own merit in consultation with the EWS.
- 15.2 Absence related to EDC can be classified as either Authorised or Unauthorised. Authorised absence (code Q) must be subject to approval by the EWO and covers situations such as:
 - The period immediately after an accident or illness
 - A period of serious or critical illness of a close relative
 - A domestic crisis which causes serious disruption to the family home, causing temporary relocation.

Unauthorised absence (code R) must also be subject to approval by the EWO and would be used in cases where the amount of time for such absences is deemed inappropriate or unnecessary by the EWO.¹

16 Family Holidays during Term Time

- 16.1 The majority of family holidays taken during term time should be categorised as Unauthorised Absence (code G).
- 16.2 However, it is acceptable under exceptional circumstances, and provided the parent has made a written request to the Head Teacher, for schools to authorise a family holiday of not more than two weeks duration, during term time. Such circumstances are coded as (E) and only include:
 - Constraints to parental annual leave due to the nature of employment of one or both parents eg. military, police.
 - A family holiday judged to be important to the wellbeing and cohesion of the family, following serious or terminal illness, bereavement or other traumatic events.
- 16.3 A family holiday classified under the 'Authorised Absence (code E)" category should **not** include such reasons as:
 - The availability of cheap holidays
 - The availability of desired accommodation
 - Poor weather experienced during school holidays
 - Holidays which have overlap at the beginning or end of term
 - Parental difficulty obtaining leave (with local judgement applied in cases where evidence is provided by the employer that leave cannot be accommodated during school holidays without serious consequences).
 - 16.4 Family holidays with the above or similar characteristics should be classified as Unauthorised Absence. The decision on recording absence as authorised and unauthorised, should be based simply on whether the school has given prior agreement to the absence or not, using the criteria outlined above. Where a school's prior agreement has **not** been sought, the absence should automatically be classed as unauthorised.

17 Other Authorised Absences

- 17.1 In some exceptional circumstances parents can request other authorised absences from school. These include:
 - Parental work placement abroad
 - Cultural or heritage trip
 - Return to country of origin eg. to care for relative, bereavement, family wedding
 - Religious Observance
 - Arranged absence in relation to children in Gypsy/Traveller families

Parents should make these requests in writing to the school.

- 17.2 The school can authorise requests for a maximum of 10 school days. Requests for longer than 10 school days must be authorised by the identified manager at the centre.
- 17.3 For requests over 10 days the parental letter should be submitted with appendix 4 and an attendance print out to the relevant primary or secondary Senior Education Officer at the centre. For requests of 10 days or less the school may find the checklist helpful for their own reference and records. (see 16.4)
- 17.4 It is important that the school and subsequently the centre consider any unreasonable risk the request might pose to the child. These include;
 - Already poor attendance
 - Context of Child Protection or compulsory supervision discuss with Social Work
 - Risk of Female Genital Mutilation (FGM) see FGM guidance
 - Forced Marriage

18 Information for Parents

Information on supporting and recording attendances and absences should be provided to parents in the school handbook.

19 Referral to the Reporter to the Children's Panel

Non-attendance at school without reasonable excuse is a ground for referral to the Reporter. A referral will only be made if it is considered that the child is in need of a compulsory measure of supervision. This would mean that the child would attend a children's hearing and may be placed on supervision requirement, which could include a condition of attendance at a named school.

A referral will only be made to the children's reporter after there has been full discussion with other agencies including social work / social care direct. Non – attendance at school is likely to be indicative of other difficulties in the child's life, which may also be grounds for referral to the Reporter (section 9). School can contact the Reporter for advice in this regard.

20 Responsibilities

20.1

Other Authorised Absence and codes

- Illness where no learning provision is made (including ongoing mental health concerns)
- Self certified SEL / D Medically certified MED / F
- Medical and dental appointments PER / P
- Meetings prior to, and during court appearances and other legal processes ABS / A
- Attendance at, or in connection with, a Children's Hearing or Care Review, or appointment with another service provider, e.g. social worker ABS /A
- Participation in non-school debates, sports, musical or drama activities agreed by the school ABS / A
- Lack of transport including due to bad weather ABS /A
- Period of exclusion category EXC / X
- Extended leave with parental consent including some young carer activities EXL / Z

20.2 Communities and Families

Reviewing and maintaining a procedure and overall framework for the promotion of attendance at school. Establishing an overall framework of Area Attendance Advisory Groups for the consideration of cases of persistent non-attendance at school which advise the Chief Education Officer of any action required to be taken.

Monitoring levels of attendance at schools. Publishing data on school attendance and school leaver destinations as required by the Scottish Executive Education Department (SEED). Taking legal action where necessary in cases of persistent non-attendance at school.

Information on attendances and absences in schools is to be submitted to the Scottish Government by 15 September each year.

20.3 School

Monitoring attendance of individual pupils at the school. Working collaborative through our GIRFEC framework with Education Welfare Service and other agencies in improving attendance and preventing patterns of non-attendance from developing.

Maintaining attendance records for all pupils enrolled at the school on behalf of the Director of Communities and Families; these records to be of sufficient accuracy and detail to enable the publication of data required by the SEED, via ScotXed data transfer, and for legal action to be taken where necessary.

School attendance is measured centrally and ragged to monitor improvements based on a school SIMD profile. Schools should set their own attendance target annually based on this data and monitor progress in relation to this regularly throughout the session. See appendix 9

21 Education Welfare responsibilities

The Education Welfare Service will work with schools and families to identify and address emerging attendance concerns. The welfare officer has a key role in linking between home and school to assist in re-engaging the child and parent with school. The Education Welfare Service will support schools and the local authority in investigating children missing from education. The welfare officer reports to and attends Attendance Committees and meetings with the Children's Panel.

22 Parental responsibilities

The responsibility for a child's education rests with their parent. Once a child/young person is enrolled at an authority school the law states that the child must attend school unless permission has been given by the authority to withdraw the child / young person from school.

5 POLICY BASE

This procedure has been developed to promote attendance and manage absence. It sits within the overarching Policy document Included, Engaged and Involved in Edinburgh. Schools should use the template in appendix 7 to update their own Attendance Management procedure relevant to their context.

6 ASSOCIATED DOCUMENTS

see Inclusion Policy and Procedures Prompt Sheet (Appendix 8)
Included, Engaged and Involved 1, Scottish Government, 2019
Home Education Guidance, Scottish Government

7 RECORD KEEPING

When a procedure has been followed there are often outputs such as decisions made or events occurred that need to be recorded. These outputs are considered Council records. Please list all Records, including completed forms, generated by this procedure. For each record, list its title, location, responsible officer and minimum retention period

Record Title	Location	Responsible Officer	Minimum Retention Period

<u>Pupil Enrolment – Exceptional circumstances.</u>

This only happens when there is no expectation of YP attending school.

Young Person arrives out of authority with a lead profession already identified.

Lead profession to contact catchment school and ask for enrolment under exceptional circumstances – barriers that prevent young person attending school. Roll cap to be breached if required to enrol.

School to enrol young person in school, within calendar month. Enrolment forms can be completed in person, via email or post.

Head Teacher to become named person, holds the child's records and responsible for recording SQA results.

Lead professional is responsible for organising GIRFEC meetings and communicating with school.

SEEMIS code, ABS, or OAT if young person is engaging with flexible pathways communicated weekly from lead professional. If young person does not attend flexible pathway lead professional is responsible for locating young person in line with included, engaged and involved requirement.



Appendix 2- SEEMIS codes

SEEMIS Codes				
SEEMIS Code	SEEMIS Short Code	Description	Counted by SEED as	Comments
	-	Present	Attendance	
TRU	@	Truancy	Unauthorised Absence	Parents are unaware of absence
SCH	~	In school but not in class	Attendance	e.g. Secondary pupils in Support Base
LRG	7	Late During Registration	Attendance	
PTH	=	Part-time (Health Related)	Authorised Absence	
ABS	Α	Other Authorised Absence	Authorised Absence	
SEP	В	Sickness with educational provision	Attendance	
CLO	С	Closed (e.g. FRI pm for Primary and Secondary pupils)		Also used for Heating Failure, Industrial Action or Election for the whole school
SEL	D	Self Certified	Authorised Absence	Confirmed by parent
PHL	E	Authorised Parental Holiday	Authorised Absence	Exceptional circumstances - Applied for in advance - Maximum 2 weeks only
MED	F	Medically Certified	Authorised Absence	Confirmed by Medical Practitioner/Hospital
UPH	G	Unauthorised Parental Holiday	Unauthorised Absence	
SNA	Н	Should Not Attend		e.g. AM sessions for PM Nursery Pupils
HOL	н	Holiday		Input through Calendar at SEEMIS turnaround
INS	I	In-Service		Input through Calendar at SEEMIS turnaround
LAT	J	Late (arrives before mid-point)	Attendance	
LT2	K	Late (arrives after mid-point)	Authorised Absence	
MIS	М	Missing	Attendance	Automatically generated by by SEEMIS when anomoly in dailly attendance occurs and requires further investigation
OUA	N	Other Unauthorised Absence	Unauthorised Absence	e.g. parent refuses to send child to school following a dispute with the school, or when parent refuses to sign a behaviour agreement following an exclusion
OAT	О	Other attendance out of school	Attendance	Used after final appeal against exclusion turned down - awaiting alternative placement
PER	Р	Medical or Dental Appointment	Attendance	
DCA	Q	Exceptional domestic circumstances (auth)	Authorised Absence	Includes short-term caring responsibility. Approved by EWO.
DCU	R	Exceptional domestic circumstances (unauth)	Unauthorised Absence	Ongoing caring responsibility. Considered unreasonable by EWO.
STY	S	Study Leave	Attendance	
TBC	Т	To be Confirmed	Unauthorised Absence	

Definition: Procedure – An agreed method or approach to comply with Policy, Legislation and Departmental Decisions.

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UNA	U	Unauthorised Absence	Unauthorised Absence	Do Not Use Code
FLD	V	Field Trip	Attendance	
VIS	V	School Visit	Attendance	
WRK	W	Work Placement	Attendance	includes volunteering
EXC	X	Exclusion	Authorised Absence	
PTX	Y	Part-time (Exclusion Related)	Authorised Absence	
EXL	Z	Extended leave with parental consent		Extended absence for Traveller Children (maximum 6 months). Extended Overseas visits to relatives (minimum 4 weeks). Confirmed by parent,

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5

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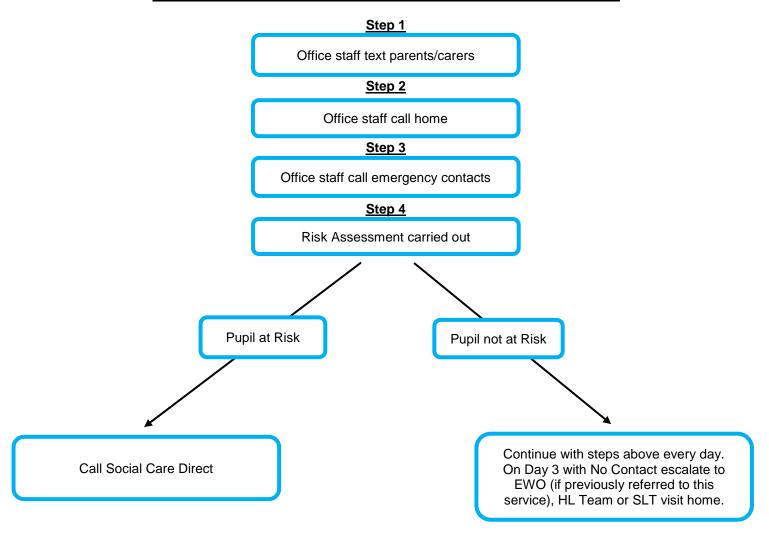
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Appendix 3

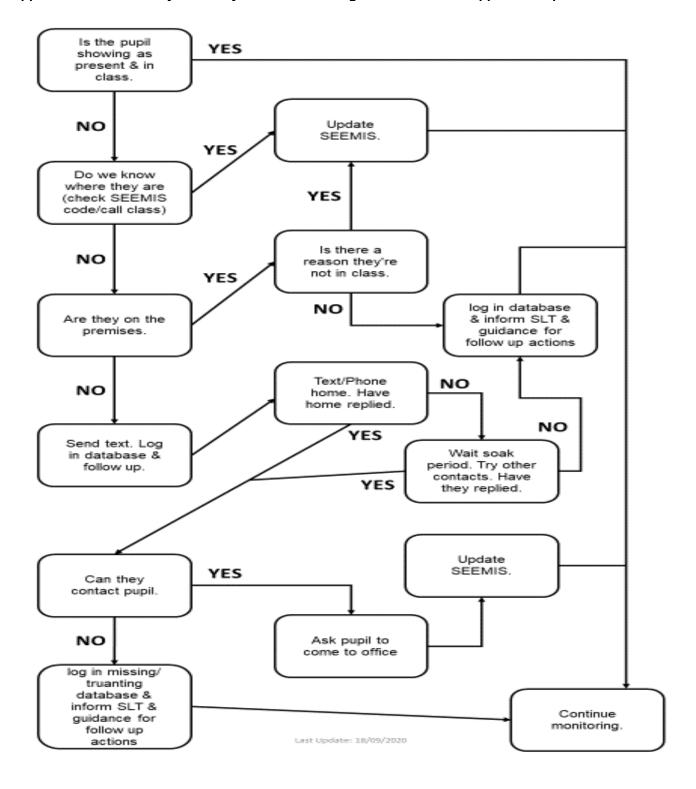
Unexplained Pupil Absence in Primary School



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Appendix 3b - Secondary Period by Period Monitoring Flowchart: PSO support Example





School:		Hea	adteacher:
Date request received: From: To) :		Total school days:
Grounds for Authorisation: Exceptional Holiday Leave (co Parental Work Constraints □ Family Cohesion (eg. following)	Confirme	ed by scho	advance, code G if un-authorised) pol or letter from employer □
Extended Leave (over 4 week Religious Observance ☐ Be Gypsy / Traveller family ☐	s code Z, und ereavement □		ks code A) se Family Wedding □
Note maximum 12 school week Extended overseas educational Short-term parental placement a Family returning to its country o	rs I trips not orgate abroad □ If origin (to car Instances (Q - Isident or illness ss of a close r	e for relating authorise solutions	ve, or for heritage trip) □ ed, R - un-authorised) discuss with
Consideration of Risks			
	Yes 1	No	Comments
Attendance			
Previous requests			
Female Genital Mutilation			
Forced Marriage			
Other welfare / CP:			
Click or tap here to enter text.			
Recommendation from school Do not authorise ☐ Authorise Attach: Individual attenda	e □ Further a	advice req y □ Rec	uested □ quest □

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8

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Appendix 5 Staged Support to Promote Attendance and Manage Absence



Identifying and responding to concerns about attendance				
Pathways to Support	Action to be taken/ Who and How			
Stage 5 Complex/ Intensive/ Acute	Direct Referral to Reporter/ Attendance Order (served on parent through AAAG only)			
Stage 4	Area Attendance Advisory Group (AAAG only in consultation with EWO after appropriate work being carried out)			
Stage 3 Unexplained absence persists	 Multi-agency assessment, planning and review Information gathering - use of GIRFEC tools and profile of attendance difficulties Solution-focused planning meeting involving pupil and parents Identify and implement appropriate intervention Review progress and update action plan 			
Stage 2 Unexplained absence <85% attendance rate Persistent lates without parental support	Referral to EWO/ On-going involvement of Pupil Support Staff Individualised planning			
Stage 1 Lates and occasional unexplained absence	 Action taken by Head Teacher/Pupil Support Staff: Monitor attendance data regularly Discuss concerns with pupil and parent at earliest opportunity Unexplained absence should result in absence enquiry letter to parents with contact details of member of staff who can offer support. NB Standard letters are available on SEEMIS which can be adapted by schools. 			
Promoting positive parental Positive behaviour approach Learner engagement cur	Ince for all pupils to ensure they are included, engaged and involved involvement Pastoral support health and well-being les – restorative practice, solution-orientated schools Reward systems ricular flexibility links with FE and voluntary organisations Buddying and mentoring systems			

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9

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Appendix 6 SCHOOL LEAVING DATES

1. Definition of School Leaving Age

- 1.1 The Education (Scotland) Act 1976 has revised the former school leaving arrangements. In future 31 May and the first day of the Christmas holiday period shall be the statutory summer and winter leaving dates in each year.
- 1.2 The arrangements will apply to pupils as follows:-

(a) Summer Leaving Date

- (i) A pupil whose 16th birthday falls in or after 1 March and before 31 May is deemed not to have attained school leaving age until 31 May (i.e. the summer leaving date).
- (ii) A pupil whose 16th birthday falls after 31 May but before 1 October is deemed to attain school leaving age on 31 May (i.e. the summer leaving date).

(b) Winter Leaving Date

- (ii) A pupil whose 16th birthday falls on or after 1 October but before the first day of the Christmas holiday period is deemed not to have attained the school leaving age until the first day of the Christmas holidays (i.e. the winter leaving date).
- (ii) A pupil whose 16th birthday falls after the winter leaving date but before 1 March is deemed to have attained 16 on the first day of the Christmas holidays (i.e. the winter leaving date).

Note: Children whose 16th birthday falls on a leaving date cease to be of school age on their birthday in terms of Section 32 of the 1962 Act.

2. Entry to Employment

- 2.1 Under the new legislation, pupils who have attained school leaving age are free to enter full-time employment even though they may not have reached their 16th birthday, except in certain industries where a minimum age for entry may apply.
- 2.2 Under no circumstances can a pupil of school age be allowed to leave school to enter full-time employment. Section 28 of the Children and Young Persons
- 2.3 (Scotland) Act 1937 contains statutory restrictions on part-time employment of children, as defined in appropriate local bye-laws. Apprenticeship is regarded as full-time employment.

3. Entry to Further Education

3.1 The legislation permits the Authority discretion to allow exemption from school attendance to those still of school age to allow a pupil to begin a full time course of formal education. Such cases will be considered on their merit in relation to the educational needs of the pupil who will remain of school age until the statutory leaving date is reached. Pupils should normally have completed 4 years of secondary education before they are withdrawn from school and will not normally be admitted to courses at the expense of those who have already attained leaving age.

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10

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3.2 Head Teachers should seek the approval of Head of Schools and Community Services for those pupils still of school age wishing to begin a full-time course of vocational further education - after prior agreement with the pupil's parents and the Principal of the College of Further Education.

4. Non attendance at School

- 4.1 Discretion is also still allowed to authorities to grant non attendance at school to attendance to a child over 14 years of age for the specific purpose of allowing the child to give assistance at home if a situation of exceptional domestic circumstances is proved.
- 4.2 Applications for such non attendance should be dealt with as described in the Guidelines (Paragraph 4.9).

5. Social Security Implications

- 5.1 Any young person legally employed is covered by industrial injuries legislation whether or not he has attained the age of 16 years. Liability for National Insurance Contributions does not however, begin until he attains that age. Entitlement to unemployment, sickness and related benefits is assessed in relation to earnings and contributions from the age of 16 years. A young person is not entitled to supplementary benefit in his own right until he becomes 16 although, if his family is in receipt of benefit, he could qualify as a dependant until the age 16 years.
- 5.2 Child Benefit is payable at least until a child attains the age of 16 years, whether or not he has ceased to be of school age. Benefit continues subject to appropriate regulations after the age of 16 years if a person continues in full-time education.

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11

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Appendix 7:

Template for promoting attendance and managing absence school procedure

1. Aims and Targets

- Specific, realistic targets for improving attendance
- Resources available and how they will be used
- How communication between all partners in the process will be implemented

2. Rights, Roles and Responsibilities

- Details of school partnership with Education Welfare Service/Home -Link Support.
- The legal responsibility of the authority, Children and families Department, school, parents and pupils
- Partnership approach to promote attendance and manage absence

3. Procedures

- The stages, processes and staff involved
- Lateness procedures
- How and when attendance concerns are communicated to parents
- What processes are used to reintegrate pupils returning to school after an absence

4. Strategies for promoting attendance and manage absence

- Incentives/rewards
- Reintegration
- Building Relationships
- The school environment
- Curriculum

5. Monitoring and Evaluation

- How will the effectiveness of the strategies used be evaluated.
- When will monitoring and evaluation take place
- Who will be involved and how will they contribute

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12

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Appendix 7 – school checklist, promoting attendance and managing absence

Attendance and absence are recorded per half	
day session in primary and period by period in	
secondary, including the attendance of pupils	
who are late.	
There is a system to monitor attendance in every	
period and absence "hotspots" effectively.	
(Secondary)	
Information recorded is followed up immediately	
to ensure pupils are safe and well	
System in place to contact parents or carers as	
soon as an absence is noted at key points in the	
school day to help ensure that immediate action	
can be taken to find any pupils 'missing' from	
school. If attempts to contact the parent are	
unsuccessful then emergency contacts aere	
used.	
The SEEMIS system is effectively used to record	
absence	
Social Work are notified immediately by	
telephone of the absence of any child who is on	
the Council's Child Protection Register. It will be	
for the Duty or case Social Worker to decide on	
the required subsequent course of action and to	
inform the school of that decision.	
School are aware of early signs of concern which	
may lead to absenteeism and allow preventative	
support to be arranged.	
GIRFEC child planning is effectively identify and	
address barriers to attendance.	
School staff develop positive relationships with	
pupils and parents to ensure difficulties are	
discussed and resolved. There is a collaborative	
approach with families in line with local GIRFEC	
approaches.	
There is a whole school approach to positive	
relationships and the 4 R's including approaches	
to promote equity and value diversity.	

Scottish Government and Education Scotland Self-Reflection Questions to support improved attendance.

Relationships and Behaviour

<u>Promoting Attendance: self-reflection questions for educational settings</u> This resource which supports the implementation of IEI 1 has now been updated.

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14

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Appendix 8 - Inclusion Policy and Procedures Prompt Sheet

All procedures below sit underneath and within the context of our <u>Included</u>, <u>Engaged and Involved in Edinburgh policy</u> and our <u>Edinburgh Learns Inclusion Framework</u>.

The policy describes our one service approach;

Collaborative	Strengths based	Doing with not to	Relationships	Rights	Resilience	Restorative	Voice of the child and family
GIRFEC				Respecting	Building		-

Procedure	Prompts	Targets	Key questions
<u>Improving</u>	Aiming for max 3 days	Reduce repeat	Are exclusions effective?
Outcomes for	Teaching post 3 days	exclusions	 Are they or
Learners at Risk of	 Must be reasonable adjustments for ASN 	 Reduce prolonged 	Are they ever prolonged ?
Exclusion	Meeting offered within 7 days (should not be called re-	exclusions	What are alternatives?
	admission meeting)	 Zero exclusion 	• Is there a GIRFEC plan with partners for learners at
	Meeting is best practice not mandatory	target for LAC	risk of exclusion?
	Removal from the roll agreed by director		
	Flowchart and Checklist for exclusion in appendix		
Managing and	Behavioural analysis to identify triggers	Support resolution	Are risk management plans being used to reduce
Reducing Risk	 Recording of harm and weapons on SHE 	to exclusion	risk and address stuck situations?
	Planning and evidencing measures to reduce risk	 Reduce prolonged 	Who collaborates with school?
	Safety planning	exclusions	Are there any training needs?
	Appendix specific guidance on weapons with flowchart	 Reduce likelihood 	Are incidents recorded on SHE?
	Template for Risk Management plans	of harm	
Flexible and	Flexible is PT / Alternative is approx FT	 Accurately track 	Are flexible timetables successful in phasing children
<u>Alternative</u>	Flexible must be recorded on SEEMIS	 Reduce prolonged 	back?
<u>Timetables</u>	 Flexible only: to prevent exclusion / return from exclusion / 	flexible timetables	Are they recorded accurately?
	phased rtn for health	 Maximise positive 	Do they have a clear purpose?
	 Proper consideration of risks – prompts in appendix 	school attendance	 Are alternative timetables used appropriately?
	Guidance on recording of reduced attendance		
	System for school tracking should be in place – optional		
	template in appendix		
Relationships,	Whole school ethos and culture	 Template school 	How is an ethos of +ive relationships grown?
Learning and	Core practice of the 4 Rs	policy in place	Are all staff aware of procedure and using strategies
<u>Behaviour</u>	 Practical guidance for <u>all</u> staff eg. strategies for positive 	within 3 years	described?
	behaviour	All staff complete	Appropriate recording on SHE?
	Guidance on physical contact	CECIL e-learning	Are there staff training needs eg. 4Rs?
	Guidance on physical intervention and seclusion – <u>must be</u>	(preferably	
	recorded on SHE	including whole	
	Guidance on support and debriefing	school workshops)	

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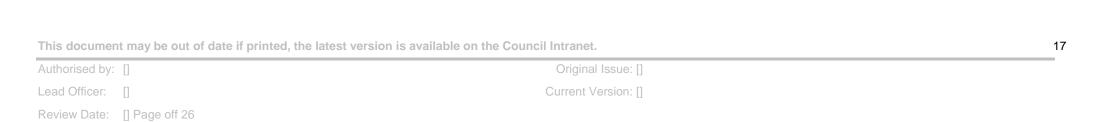
Hosting Flowchart	Template for school policy/procedure to be implemented within 3 years. Local authority inclusion statement in appendix Managing alternative to prolonged exclusions flow chart added to share point Managing Prolonged Exclusions flowchart.docx (sharepoint.com) Hosting flow chart added to share point see Hosting Guidance	Staff aware Pathway three fully involved b4 hosting considered	Is this in the best interest of the pupil? Have we explored all in school and community supports first? What are the family and child or young person's views?
Attendance Procedure	SLWG Set Up to look at the following Monitoring and tracking to ensure safe guarding Systems to support improved attendance Clarification around admissions in expectations circumstance. Flow chart created admissions in expectations circumstance added to share point Pupil Enrolment — Exceptional Circumstance.docx(sharepoint.com) SLWG Summary shared with Kirsty Spence Examples of good practice uploaded to share point. Effective Practice in Attendance Monitoring (sharepoint.com)	 Schools aware of their safe guarding role in line with included engaged and involved. Schools aware of their role when admitting a pupil under exceptional circumstances 	 System in place for supply staff and new staff induction on SEEMIS use Opportunities for SL to discuss how to manage attendance follow up in line with the safe guarding issue - included engaged and involved.
Management of Engagement in Remote Learning	SLWG set up Guidance shared with HT at briefing 25.2.21 Added to share point Monitoring of Engagement in Remote Learning Guidance to share.docx (sharepoint.com)	Consistency across schools with tracking engagement	Schools aware of the policy Schools aware of their roles and responsibility
Home Links Team Guidance	Home Links working practice flow chart added to share point. Home Links working practice flow chart.docx(sharepoint.com) Home Links to support city wide, Request for support available on share point Home Links – Request for Support Form.docx(sharepoint.com) Working collaboratively EWS	Improve individual attendance	Has individual attendance improved? Are schools aware of the service and how to access it?

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Attendance Data (below 85%)

School: HT:

pendix 9

rimary		Session	Session	Session	Session
imary					
Year Group	Session	Session	Session	Session	Session
P1					
P2					
P3					
P4					
P5					
P6					
P7					
	.	.	1	1	<u>'</u>
econdary		T = -		T = -	
Year Group	Session	Session	Session	Session	Session
S1					
S2					
S3					
S4					
S5					
S6					
ext steps to a	nddress any at	tendance challe	nges:		
lext steps to a	nddress any at	tendance challe	nges:		
lext steps to a	nddress any at	tendance challe	nges:		
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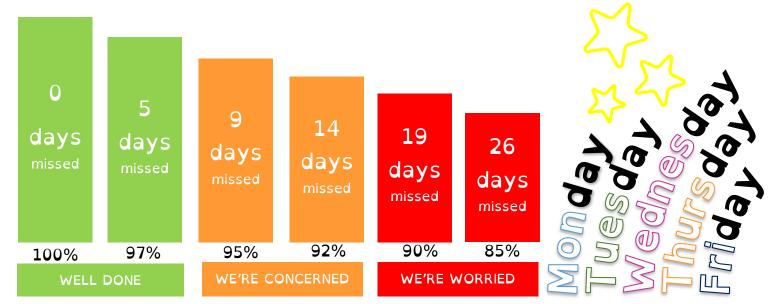


Craigroyston Learning Community every day school counts

to learn and achieve

40 experience new things

to make friends



attendance over whole school session

Sometimes things happen, in or out of school, that make attending difficult. Please get in touch with your child's school so that support can be offered because every day counts!

Appendix 3 The Royal High School Learning community

Every day in school counts...











and every minute counts...











10 school days lost per year



13 school days lost per year





We belong here









